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# Message Text

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70
ACTION IO-14

INFO OCT-01 EUR-25 NEA-10 ADP-00 AF-10 ARA-11 EA-11 RSC-01

CIAE-00 DODE-00 PM-07 H-02 INR-10 L-03 NSAE-00 NSC-10

PA-03 PRS-01 SS-15 USIA-12 ACDA-19 RSR-01 /166 W
---------- 000850
R 200001 Z JUN 73
FM USMISSION USUN NY
TO SECSTATE WASHDC 8489
INFO AMEMBASSY AMMAN
AMEMBASSY BEIRUT
AMEMBASSY LONDON
AMEMBASSY PARIS
AMEMBASSY MOSCOW
AMEMBASSY TEL AVIV
USINT CAIRO

C O N F I D E N T I A L USUN 2292

E. O. 11652: GDS
TAGS: UNSC, XF
SUBJ: SC DEBATE ON ME: LOOKING AHEAD

1. AT CONCLUSION OF SC DEBATE ON JUNE 14, US WAS IN SOMEWHAT BETTER POSITION THAN MIGHT HAVE BEEN EXPECTED IN MAY AND WE HAVE HELPFUL BREATHING SPACE TO PONDER OUR NEXT MOVES IN SC OR BI-LATERALLY. THIS RESPITE DUE TO NUMBER OF FACTORS:
A) PRESIDENT NIXON VIEW DISCLOSED BY SCALI AT WHITE HOUSE FIRMLY ESTABLISHED PARAMETERS FOR DEBATE. THIS CLEARLY ALERTED SC MEMBERS AND ARABS FROM OUTSET THAT WE WOULD VETO ANY RES WHICH UPSET BALANCE OF RES 242. AT SAME TIME, SISCO SPEECH AT ISRAELI 25 TH ANNIVERASARY FETE AND SCALI' S PRE- DEBATE BOSTON AND NEW YORK SPEECHES HINTED AT GREATER US FLEXIBILITY BECUASE THERE ARE US INTERESTS AND OBJECTIVES WHICH DO NOT COINCIDE WITH RIGID ISRAELI POSITION.

B) EGYPT CONTINUES TO WANT AN ACTIVE US ROLE -- WHETHER SEPARATE OR WITHIN UN MACHINERY -- AND WE BELIEVE, PREFERS US
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NOT BE PUSHED TO VETO; ZAYYAT ALSO WAS UNDER PRESSURE OR ADVICE FROM SOVS, AND BRITISH TO BE MODERATE, AND FRENCH DID NOT AGITATE HIM IN OPPOSITE DIRECTION. ALSO, OTHER SC MEMBERS WERE PREPARED TO SIT BACK AND AWAIT ZAYYAT' S SIGNAL. ZAYYAT' S

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CAUTIOUS, DELIBERATE TACTICS MAY REFLECT HIS BELIEF THAT INTERNAL PRESSURES IN EGYPT ARE SUFFICENTLY UNDER CONTROL THAT HE AND SADAT HAVE TIME TO UNFOLD SLOWLY THEIR CURRENT INITIATIVE.

C) BRITISH, WHO DEFINITELY WISH AVOID APRIL- LIKE CONFRONATATION WITH US, FELL BACK WHEN NAMIBIA- STYLE COMITE IDEA WAS FOUND UNACCEPTABLE TO US AND UNATRATICTIVE TO OTHERS AND PLAYED VERY HELPFUL MODERATING ROLE. THEY MAINTAINED RELAXED, INFORMAL DAILY LIAISON WITH US TO EXHCNGE IDEAS AND INFO.

D) FINALLY, SC AS BODY IS APPROACHING THIS DEBATE FAR MORE SOBERLY THAN IN SESSIONS ON INDIVIDUAL INCIDENTS AND ISRAELI REPRISALS. GENERAL VIEWPOINT IS THAT ME SITUATION IS SO ACUTELY DANGEROUS THAT SC SHOULD SEARCH ALL AVENUES TO FIND CONSTRUCTUVE COURSE OF ACTION. SOME MEMBERS ARE CONCERNED OVER IMPACT ON REPUTATION OF UN IF SC FAILS.

2. THIS WAS SITUATION IN SC ON EVE OF NIXON- BREZHNEV SUMMIT. EGYPTIANS AND SC MEMBERS CLEARLY HAVE HAD SUMMIT FOREMOST IN THEIR MINDS SINCE DEBATE OPENED. COURSE OF FUTURE SC CONSIDERATION COULD WELL BE DTERMINED BY WHAT IS KNOWN OR DISCLOSED OF RESULT OF THESE DISCUSSIONS. IF FINAL COMMUNIQUE APPEARS TO SIDESTEP ME OR SIMPLY REITERATES 1972 MOSCOW COMMUNIQUE, EGYPTIANS WILL HAVE SURFACE GROUNDS FOR DISAPPPOINTMENT AND ZAYYAT IS LIKELY TO REUTRN TO NY DETERMINED TO PUT US TO TEST BY TALBING STRONG RES DEMANDING SUPPORT OF EGYPTAIAN POSITION ON RECOVERING ALL OCCUPIED TERRITORIES. ON OTHER HAND, FINAL COMMUNIQUE WHICH IS SOMEWHAT MORE RESPONSIVE TO EGYPTIANS ON TERRITORY COULD FACILITATE ACHIEVEMENT OF SC MANDATE FOR SYG WITH ASSISTANCE OF JARRING BY CONSENSUS STATEMENT.

3. IN ABSENCE HOPE STEMMING FROM NIXON- BREZHNEV TALKS, DRAFTING OF CONSENSUS STATEMENT WILL PRESENT MANY DIFFICULTIES FOR US. EGYPTIANS, WITH SUPPORT OF SOVS AND MOST SC MEMBERS, WILL PRESS HARD FOR LANGUAGE WHICH GIVES APPEARANCE OF RE-INTERPRETING RES 242. WE BLEIEV THAT CONSULTATIONS WITH BRITISH, WHO WILL GUIDD ANY SUCH CONSESSUS EFFORT, SHOULD
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GET UNDERWAY NEXT WEEK. WE WOULD APPRECIATE DEPT' S VIESS ON KIND OF STATEMENT WE CAN LIVE WITH IF GAME PLAN IS TO ACTIVATE JARRING AND OR SYG. PRISTINE REAFFIRMATION RES 242 SEEMS HIGHLY UNLIKELY SATISFY EGYPTIANS AS TAKEOFF POINT ON JARRING AND/ OR WALDHEIM EFFORT.
SCALI

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**TAGS:** UNSC, XF
**To:** STATE INFO AMMAN
BEIRUT
LONDON
PARIS
MOSCOW
TEL AVIV
CAIRO

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